

POL

27 - 9

BIAFRA - NIGERIA

8/12/69

Systematic declassification review of material in this folder  
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3/19/96

DMV

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The remaining material was declassified as of that date.

0917

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Authority VND959503  
By MV NARA Date 10/5/05

(60)



SECRET  
Classification

Department of State

TELEGRAM

POL 27 Biafra-Nigeria  
144628

POL 27-9 Biafra-Nigeria

INDICATE:  
☐ COLLECT  
☐ CHARGE TO

27 AUG 69 13 08z

DISTRIBUTION

ACTION: Amembassy LAGOS PRIORITY  
USMission GENEVA PRIORITY

EXDIS

GENEVA FOR FERGUSON

Refs: (A) Geneva 3032; (B) State 137393; (C) Geneva 3034

Subj: Cross River Discussions

1. Department position is that everything possible must be done to prevent failure Cross River talks. It appears that FMG negotiating team in Geneva probably instructed be unresponsive. Problem is how to induce FMG to take more positive steps in Geneva (ref A).
2. Inasmuch as this very delicate question, it might be best approach officials at highest appropriate level with reference to Cartel (ref B) presumably already given to FMG, indicating reports we have from Geneva suggest its technical difficulties proving obstacle to negotiating teams. You may also wish to use specific clauses in Cartel questioned by FMG reps in Geneva, (para 2 ref A) as examples of technical complexities and difficulties. One shot Cross River proposal (ref C) might also prove useful.
3. Purpose above approach is to seek create opportunity, by this or

DRAFTED BY: AF/SN:GBSherry:U/CF:RADavidson:ba  
DRAFTING DATE: 8/26/69  
TEL. EXT.: 29311  
APPROVED BY: AF/SN - William H. Brubeck

CLEARANCES:

Brown  
S/S-Mr. Taylor

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FORM FS-413  
4-68

0918

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By: MVA Date: 10/5/05

Page 2 of telegram to LAGOS, GENEVA

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other means you may develop, ~~in order~~ to suggest to FMG great importance providing more flexible instructions and possibly additional technically qualified personnel.

4. FYI - Dept concurs view expressed ref A para 6, that /talks may collapse because of lack instructions and generally low quality of FMG negotiating team. END FYI

5. No action should be taken along above lines, however, until Lagos receives confirmation from Ferguson.

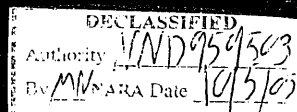
6. FOR GENEVA - Would appreciate Ferguson confirmation this approach or alternate suggestions.

ROGERS

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(R.Booth to R.Smith - 9/3/69  
SECRET 9/1/69  
DEPARTMENT OF STATE

RS/R FILES

Attention *Miss Mallett*  
Keep this study together.

Washington, D.C. 20520

August 27, 1969



11784

MEMORANDUM FOR MR. HENRY A. KISSINGER  
THE WHITE HOUSE

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Subject: Message to the President from  
Prime Minister Trudeau of Canada

A letter dated July 29 to the Acting Secretary from the Canadian Ambassador transmitted a message from Canadian Prime Minister Trudeau to the President. The Prime Minister acknowledged the President's July 15 letter concerning the conflict in Nigeria and offered his Government's assistance in any manner that might be useful.

The Department maintains a close and continuing exchange of information on this topic with the Canadian Ambassador and his staff. In view of this satisfactory liaison and the conclusive nature of the Prime Minister's letter, the Department considers that no further response to the letter is necessary.

*h. Eliot, Jr.*  
Theodore L. Eliot, Jr.  
Executive Secretary

Enclosure:

Letter from Canadian Ambassador (S)

AF/SN:Wach:11 x-23469 8/26/69

Clearances:  
AF/SN - WHBrubeck

AF/SN - Mr. Westerfield

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S/S-S -

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Pol 27 BIA FRA - NIGERIA  
X Pol 27-9 BIA FRA - NIGERIA

0922

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(60)

POK 27-9 Biafra-Nigeria

144522

OUTGOING TELEGRAM Department of State

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Classification

Origin

ACTION: USMission GENEVA

PRIORITY

Info:

INFO : Amembassy LAGOS

STATE

EXDIS

SUBJECT: Cross River Talks

REF: Geneva 3034 - alt (rptd Lagos)

Agree proposal reftel worth exploring as additional fall-back  
in context your current regulations.

Gp-1

END

26 Aug 69 23 18z

FOR OC/T USE ONLY

144522  
6/25/69

ROGERS

Drafted by: AID/AFR/CWA:HWilson/1518  
AF/SN:BAStokes:11 308 8/26/69 23407  
Clearances: CU/AF:RDavieson (subst)-BR  
S/S-Mr. Brown RW

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FORM 8-65 DS-322  
JM

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S	<i>4</i>	AF	<i>16-17</i>
U	<i>8</i>	ARA	
J	<i>6</i>	EA	
D		EUR	
C	<i>7</i>	NEA	
J/PM		OTHER AGENCIES	
S/PC		White House	<i>2/3</i>
S/CPR	<i>10, 12</i>	Vice President	
U/CF	<i>13</i>	Defense	
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*Pol 27-9 Biafra - Nigeria*  
Department of State **TELEGRAM**

SECRET 873

PAGE 01 STATE 144549

85  
ORIGIN SS 10

INFO OCT 01, 1969 R

66645  
DRAFTED BY: AF/SN: GBSHERRY  
APPROVED BY: AF/SN WILLIAM H BRUBECK  
U/CF MR DAVIDSON  
S/S MR BROWN

P 262339Z AUG 69  
FM SECSTATE WASHDC  
TO AMEMBASSY LAGOS PRIORITY

030737

SECRET STATE 144549

EXDIS

FOLLOWING SENT ACTION: SECSTATE: AUG 26, 1969 FROM GENEVA:

QUOTE GENEVA 3032

EXDIS

FROM FERGUSON.

SUBJECT: NIGERIA-CROSS RIVER OPERATIONS.

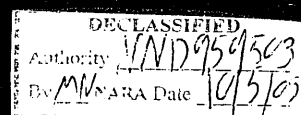
1. AMB KOLO'S OFFICE CALLED YESTERDAY AFTERNOON TO INFORM ME THAT HE "WAS NOT FEELING UP" TO KEEPING PREVIOUSLY ARRANGED DINNER ENGAGEMENT.

2. I ASKED GUTMAN TO SEE HOLLIST (FMG MISSION COUNSELOR) THIS MORNING. HOLLIST RESTATED FMG "AGREEMENT IN PRINCIPLE" TO CROSS RIVER PROPOSAL. WHILE PART OF "DRAFT CARTEL" WAS ACCEPTABLE HE CONSIDERED THAT QUESTION OF "CONTROL" (I.E., INSPECTION) REMAINED MAJOR OBSTACLE TO "THIS AND OTHER RELIEF SCHEMES". OTHER PARTS OF DRAFT WERE UNACCEPTABLE OR UNCLEAR. HE ASKED FOR EXPLANATION OF TERM "AUTHORITY" (WHICH HAD ALREADY BEEN DISCUSSED AT AUG 5 MEETING) THEN PLAINLY AT RANDOM REQUESTED DEFINITION OF "CERTIFIED MANIFEST" (PARA 3F).

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SECRET

0926



# TELEGRAM

PAGE 02 STATE: 144549

4. HOLLIST THOUGHT IT INCONCEIVABLE THAT NIGHT FLYING ORGANIZATIONS, MENTIONING JCA AND CARITAS, COULD BE ALLOWED TO BENEFIT FROM CROSS RIVER OPERATION, AND CAME BACK TO THIS THEME SEVERAL TIMES. HE OBSERVED WITH GREAT BITTERNESS THAT JCA ETC. NOT UNDERTAKING OPERATIONS IN HUNGARY, CZECHOSLOVAKIA, ETC., BUT TAKING ADVANTAGE OF AFRICAN/NIGERIAN WEAKNESS AND IN ABILITY DEFEND SOVEREIGNTY.

6. COMMENT:

(B) SINCE KOLO/HOLLIST OBVIOUSLY UNINSTRUCTED, I CONSIDER IT IMPERATIVE THAT WE PROMPTLY APPROACH FMG AND REQUEST THAT IT DETAIL FORTHWITH COMPETENT DELEGATE(S) TO GENEVA WITH NEGOTIATING AUTHORITY MATCHING THAT OF BIAFRAN DELEGATION. UNLESS WE CAN ACHIEVE THIS, GENEVA SESSIONS MAY TURN INTO SHADOW-BOXING EXERCISE.

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*POL 27-9 Biafra-Nigeria*  
Department of State **TELEGRAM**

SECRET 870

PAGE 01 GENEVA 03034 261420Z

**ACTION COPY**

*Forward 3034  
8/30/69*

44  
ACTION SS 30

INFO OCT 01, SSO 00, NSCE 00, /031 W

026659

P 261315Z AUG 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 2697

S E C R E T GENEVA 3034

EXDIS

SUBJ: CROSS RIVER TALKS

1. BRADLEY (AID FOOD FOR PEACE OFFICER) SURVEY OF AUGUST 2 SHOWED 776 TONS OR WORM INFESTED STOCKFISH STORED SANTA ISABEL. TO SALVAGE, BRADLEY ESTIMATED NEED TO FUMIGATE OR USE WITHIN 30 DAYS. CHECK WITH AMMANN REVEALED ICRC HOLDING STOCKS, ATTEMPTING TO FUMIGATE BUT NO EQUIPMENT YET AVAILABLE.

2. AS ADDITIONAL FALL-BACK OPTION (ADDITIONAL TO CARTEL ANNEX A PROPOSAL) WE ARE CONSIDERING PROPOSAL FOR SPECIAL LSM VOYAGE TO MOVE STOCKFISH UP CROSS RIVER. WOULD ADVOCATE UNLOADING HALF CARGO PREFERABLY AT ITU ON CROSS RIVER ROUTE, FOR DISTRIBUTION BY FMG SIDE OBY STATE REHABILITATION COMMISSION. VESSEL WOULD THEN BE SUFFICIENTLY LIGHTENED TO NAVIGATE SAFELY UP CROSS RIVER TO DISCHARGE REMAINDER OPPOSITE IKOT OKPORA.

3. PROPOSAL WOULD BE MADE IN CONTEXT ABAILABILITY EXPENSIVE, NUTRITIOUS AND HIGHLY PERISHABLE COMMODITY DESPERATELY NEEDED IN BIAFRAN TERRITORY AND ALONG FRONT BOTH SIDES OF BATTLE LINES. ALSO WOULD HIGHLIGHT AS UNCONSCIONABLE OBSTACLES IMPOSED BY EITHER PARTY TO IMMEDIATE DELIVERY.

4. WOULD APPRECIATE DEPT COMMENTS ASAP.  
TUBRY

①

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S/S-O	<u>11</u>	Date August 26, 1969	Dpty

PRINCIPALS		GEOGRAPHIC BUREAUS	
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POL 27-9 BIAFRA-NIGERIA

# Department of State TELEGRAM

SECRET 86

PAGE 01 GENEVA 03033 261416Z

52

ACTION SS 70

INFO OCT 01, CIAE 00, /071 W

026591

O R 261315Z AUG 69 ZFF4

FM USMISSION GENEVA

TO AMEMBASSY THE HAGUE IMMEDIATE

INFO SECSTATE WASHDC 2696

SECRET GENEVA 3033

LIMDIS:

SUBJ: NIGERIAN RELIEF

REF: THE HAGUE 3222 ✓

1. FERGUSON WELCOMES VISIT BY HUYDECOPER GENEVA FRIDAY, AUGUST 29 AND EXTENDS INVITATION FOR LUNCH. YOU SHOULD INFORM HUYDECOPER THAT FIRST SESSION SCHEDULED FOR MONDAY WAS ADJOURNED TO 3:00

P.M. TODAY.

2. WITH REGARD QUESTIONS RAISED BY MFA, YOU MAY CONVEY FOLLOWING COMMENTS:

A. PARA. 2 REFTEL - CONFLICT MORE APPARENT THAN REAL. REAL AUTHORITY IS SPONSOR AND KEY TO ARTICLE 1, SECTION 1 IS WORDING "WITHIN THE TERRITORY UNDER THEIR CONTROL." INTENT IS PAY CERTAIN DEFERENCE TO CONCEPT OF SOVEREIGNTY AND AVOID ANY CHANCE THAT THE SPONSOR WOULD BE OPERATING IN DEROGATION EITHER PARTY'S CLAIM TO SOVEREIGNTY. WE SEE NO OVERLAP BETWEEN DUTIES OF SPONSOR AND THE PARTIES - EACH HAVING SPECIFIC OBLIGATIONS AS DETAILED IN THE AGREEMENT.

B. PARA 3 REFTEL - DESCRIPTION IN ARTICLE 1, SECTION 2 DELIBERATELY VAGUE TO ALLOW PARTIES FOCUS ON SELECTION ORGANIZATION SUCH AS ICRC OR AGREEMENT ON AD HOC GROUP. SPONSORSHIP BY GOVERNMENTS IS FALLBACK POSITION WHICH WOULD REQUIRE REDRAFTING TO SECTION 2.

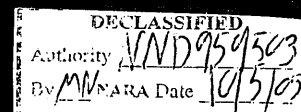
E. PARA 4 REFTEL - SPONSOR WOULD NOT HAVE FINANCIAL RESPONSIBILITY

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23

Geneva 3033  
8-26-69

0930





Department of State **TELEGRAM**

SECRET

PAGE 02 GENEVA 03033 261416Z

UNDER AGREEMENT. FINANCIAL BACKING WILL HAVE TO BE CONSIDERED SEPARATELY IF ICRC NOT THE SPONSOR AS ORIGINALLY CONTEMPLATED. ENGAGEMENT ANY GOVERNMENT AS SPONSOR DOES NOT MEAN IT WOULD BE AUTOMATICALLY RESPONSIBLE FINANCIALLY.

D. PARA 5 REFTEL - INITIALLY WE THOUGHT OF NETHERLANDS, CANADIANS AND NORWEGIANS AS MOST ACTIVE IN RELIEF AND ACCEPTABLE TO THE PARTIES. HOWEVER, WE APPROACHED ONLY NETHERLANDS IN ORDER ALLOW IT TAKE ACTIVE ROLE ON THIS SCORE. FERGUSON HAS NO OBJECTION TO NETHERLANDS APPROACH TO CANADIANS AND OTHERS.

E. PARA 6. REFTEL - FERNANDO PO PRESENTLY FAVORED FOR TRANSHIPMENT POINT. MAINTENANCE PERSONNEL THERE NOT INSUPERABLE PROBLEM.

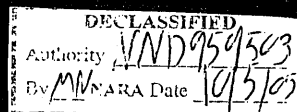
F. PARA 7 REFTEL - SELECTION BY LOT MEANT TO AVERT ANY CLAIM THAT PARTIES SHOULD APPROVE INDIVIDUAL INSPECTORS. GOVERNMENTS WOULD INITIALLY SUBMIT LISTS TO SPONSOR WHICH WOULD SELECT BY LOT, EMG. TWO TEAMS. THESE TEAMS WOULD BE STATIONED SANTA ISABEL AND ROTATED ON INSPECTION DUTIES. IT IS NOT INTENDED THAT POOL OF INSPECTORS BE AVAILABLE SANTA ISABEL AND NEW TEAMS CHOSEN FOR EACH CARGO INSPECTION.

3. TEXT OF AGREEMENT ADMITTEDLY LENGTHY AND RELATIVELY COMPLEX BUT PARTIES ARE LESS LIKELY SIGN VAGUE OR OVER-SIMPLIFIED AGREEMENT DUE THEIR MUTUAL DISTRUST.

4. SOME QUESTIONS BETTER DISCUSSED AND AMPLIFIED DIRECTLY WITH HUYDECOPER. WE APPRECIATE YOUR DISUADING HUYDECOPER FROM BROADENING CIRCLE INFORMED PERSONS GENEVA BY DEALING WITH US THROUGH NETHERLANDS MISSION.  
TUBBY

SECRET  
23

0931



L I M D I S

TOP SECRET

I N C O M I N G

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Functional

Principals and "S" Area

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INR 6 **6**  
IO 4  
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66



POL 27-9 BIAFRA-NIGERIA  
Department of State

TELEGRAM

8-26-69  
7689

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PAGE 01 LAGOS 07689 262206Z

83  
ACTION AF 18

INFO OCT 01, EUR 17, IO 13, UCF 05, UPW 01, SCS 04, SCA 01, SR 01, ORM 03,

CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04,

RSC 01, PRS 01, SS 20, USIA 12, AID 28, RSR 01, 157 W  
029684

R 261200Z AUG 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC 8600  
USMISSION GENEVA  
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LIMITED OFFICIAL USE LAGOS 7689

C O R R E C T E D C O P Y (ADD PARIS AS INFO ADDRESSEE)

REF: GENEVA 3022

ALTHOUGH AFP CORRESPONDENT UNAVAILABLE, OTHER WIRE  
AGENCY REPS PRESENT AT CHIEF ENAHORO'S PRESS BRIEFING  
AUG 23 REPORT THAT HE DID NOT SAY THAT EARLIER ICRC "COMPROMISE  
PLAN" HAD BEEN CATEGORICALLY REJECTED BY FMG. ENAHORO  
TOLD PRESS THAT ICRC HAD SUBMITTED FRESH PROPOSALS WHICH  
WERE BEING CONSIDERED BY FMG. ON BACKGROUND, ENAHORO  
WAS ASKED ABOUT FMG REACTION TO EARLIER ICRC FLIGHT PROPOSAL.  
ENAHORO ALLOWED THAT FMG HAD NOT BEEN HAPPY ABOUT EARLIER  
ICRC PLAN.

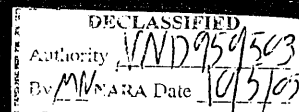
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0933





Department of State

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TELEGRAM

CONFIDENTIAL 170

PAGE 01 BRUSSE 05339 261651Z

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ACTION AF 18

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JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, PRS 01, SS 20,

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027800

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TO SECSTATE WASHDC 9067  
INFO AMEMBASSY THE HAGUE  
AMEMBASSY LAGOS  
AMEMBASSY LUXEMBOURG  
USMISSION GENEVA

C O N F I D E N T I A L BRUSSELS 5339

REF: THE HAGUE 3194

SUBJECT: BENELUX APPEAL RE BIAFRA RELIEF.

1. ON COURSE OF DISCUSSION ON NUMBER OF SUBJECTS, WE ASKED DIRECTOR GENERAL FOR POLITICAL AFFAIRS (VAN DER STRATEN) WHETHER THERE WAS ANYTHING BEHIND BENELUX APPEAL TO NIGERIA AND BIAFRA RELIEF FLIGHTS (REFTEL). VAN DER STRATEN SAID THE APPEAL WAS BORN OF TWO DEVELOPMENTS: (A) AN ICRC MEETING IN GENEVA ON JULY 31 WHICH ASSUED A STATEMENT ON NIGERIAN RELIEF WHICH APPARENTLY INCURRED THE DISPLEASURE OF THE NIGERIAN GOVERNMENT AND, (B) THE CONVOKING OF WESTERN AMBASSADORS IN LAGOS BY THE NIGERIAN FOREIGN MINISTER ON AUGUST 4 TO PROTEST THIS RED CROSS STATEMENT.

2. VAN DER STRATEN DID NOT HAVE ALL THE DETAILS ON THESE TWO EVENTS, (WE HAVE RECEIVED NO REPORTS). HE DID SAY HOWEVER THAT FOLLOWING THE MEETING BETWEEN THE NIGERIAN FOREIGN MINISTER AND WESTERN AMBASSADORS, THE SCANDINAVIAN COUNTRIES HAS ISSUED AN APPEAL ALONG THE LINES OF THAT LATER PUBLISHED BY THE BENELUX GOVERNMENTS. SINCE, ACCORDING TO VAN DER STRATEN, BELGIUM WANTED

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By	MV NARA Date 10/5/05



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PAGE 02 BRUSSE 05339 261651Z

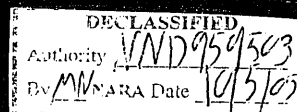
TO SUPPORT THE RED CROSS GENERALLY IN ITS EFFORTS TO RELIEVE SUFFERING IN BIAFRA, IT DISCUSSED WITH ITS BENELUX PARTNERS THE ISSUANCE OF AN APPEAL SIMILAR TO THAT OF THE SCANDINAVIANS. THE TEXT IS CONTAINED IN THE HAUGE'S 3194.

3. VAN DER STATEN REMARKED THAT HE DID NOT EXPECT THE BENELUX APPEAL TO HAVE ANY REAL IMPACT ON NIGERIA OR BIAFRA BUT THAT THE TEXT HAS BEEN COMMUNICATED DIRECTLY TO THE FMG AND INDIRECTLY TO OJUKWU'S REGIME. VAN DER STRATEN NOTED ALSO, AS DID VAN ARKEL IN THE HAGUE, THAT THE APPEAL WOULD BE WELL RECEIVED BY BELGIAN PUBLIC AND PARLIAMENTARY OPINION. GP-3  
EISENHOWER

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POL 27-9 BIAFRA-NIGERIA

Department of State

TELEGRAM

8-26-69 7719

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PAGE 01 LAGOS 07719 261738Z

44  
ACTION AF 18

INFO OCT 01, EUR 17, IO 13, AID 28, SR 01, ORM 03, SCA 01, SCS 04, CCO 00,  
SSO 00, NSCE 00, USIE 00, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,  
NSAE 00, NSC 10, P 04, RSC 01, PRS 01, SS 20, UPW 01, UCF 05, E 15,  
DOT 12, RSR 01, /172 W

028137

O 261517Z AUG 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC IMMEDIATE 8623  
USMISSION GENEVA

LIMITED OFFICIAL USE LAGOS 7719

REF: GENEVA 3035

HOCKE (ICRC) HAS REQUESTED TRANSMITTAL FOLLOWING MESSAGE  
URGENTLY TO BIGNAMI:

"TO BIGNAMI FROM HOCKE. ABSENCE OMO-BARE PREVENTING  
EXECUTIVE COUNCIL FROM DISCUSSING FLIGHTS NOT REPEAT NOT  
CONFIRMED. STOP LATEST INFORMATIONS SHOW POSITIONS ENAHORO STILL  
FAVORABLE STOP SUGGESTED US AND UK DEMARCHES UNDERTAKEN  
STOP TRY TO INFORM YOU OUTCOME EXECUTIVE COUNCIL ASAP"  
EXEMPT  
OLSON  
BT

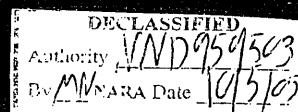
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POK27-9BIAFRA-NIGERIA  
Department of State **TELEGRAM**

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PAGE 01 PARIS 12846 261333Z

45  
ACTION AF 18

INFO OCT 01, EUR 17, IO 13, SSO 00, NSCE 00, CCO 00, USIE 00, CIAE 00,  
DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01,  
PRS 01, SS 20, UPW 01, UCF 05, SR 01, ORM 03, SCS 04, SCA 01, AID 28,  
RSR 01, /145 W

O 261200Z AUG 69  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC IMMEDIATE 6523  
INFO USMISSION GENEVA IMMEDIATE

C O N F I D E N T I A L PARIS 12846

SUBJ: NIGERIA/BIAFRA: VAVILLE-SCHUMANN MEETING AUG 27

REF: GENEVA 3026

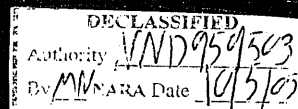
1. QUAI OFFICIAL (CARRAUD, DEPUTY DIRECTOR FOR NON-FRANCOPHONE AFRICA) CONFIRMED PLANNED NAVILLE VISIT TO SCHUMANN AUGUST 27. CARRAUD INSISTED HOWEVER THAT VISIT WAS STRICTLY PERSONAL "PRISE DE CONTACT" BY NAVILLE WHO HE SAID HAD NOT PREVIOUSLY PAID CALL ON FRENCH OFFICIALS. CARRAUD WAS SEEMINGLY UNAWARE ICRC COMMITTEE MEETING SCHEDULED FOR AUGUST 28. INFORMED OF MEETING, HE NONETHELESS CONTINUED RULE OUT LIKELIHOOD ANY CONNECTION BETWEEN NAVILLE VISIT AND COMMITTEE SESSION.

2. COMMENT: APPEARS CLEAR FROM TIMING THAT MORE IS INVOLVED THAN COURTESY CALL, BUT CARRAUD DECLINED TO RISE TO BAIT OF POSSIBLE RELATIONSHIP TO COMMITTEE SESSION. EMBASSY WILL CHECK WITH HIM AFTER NAVILLE-SCHUMANN MEETING TO SEE IF ANYTHING MORE WILL BE FORTHCOMING. GP-3  
SHRIVER

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AP  
ACTION AID 28

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FM USMISSION GENEVA  
TO SECSTATE WASHDC 2700

UNCLAS GENEVA 3038

SUBJ: NIGERIA/SENEGAL WOH

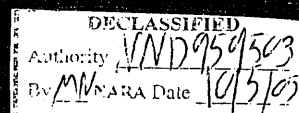
REF: A) STATE 143613 B) TELECON GUTMAN/WILSON 8/26

AMMANN JUST RECEIVED CABLE FROM STISABEL CONFIRMING  
ARRIVAL RAINBOW AND STATING "WILL COOPERATE QUICK  
LOADING." ASKED AMMANN TO SEND MESSAGE EMPHASIZING  
URGENCY GET SUPPLIES ON BOARD.  
TUBBY

GENEVA-3038  
8-26-69

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32

0938



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POL 27-9 BIAFRA-NIGERIA  
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47  
ACTION AF 18

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026562

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GENEVA-3035  
8-26-69

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REFERENCE GENEVA 3025

1. AT REQUEST ICRC. IN VIEW URGENCY SITUATION, FERGUSON AGREED  
TRANSMIT FOLLOWING MESSAGE TO EMBASSY LAGOS FOR DELIVERY TO  
HOCKE ICRC FROM BIGNAMI:

QUOTE

POUR HOCKE CIRC LAGOS DE BIGNAMI (CHIFFRE)  
PAR L'INTERMEDIARE DE LA US MISSION GENEVA (AVEC L'ACCORD  
DE M. L'AMBASSADEUR FERGUSON)  
DERNIERE COMMUNICATION REAL CONFIRMEE D'AILLEURS AUTRE SOURCE  
IMPOSSIBLE EXECUTIVE COUNCIL PRENDRE DECISION DEMAIN MERCREDI  
SUITE ABSENCE ONOBARE EST INCOMPREHENSIBLE ET NE FAIT QUE  
CONFIRMER CROYANCE GENERALISEE QUE TOUT EST MIS EN OEUVRE  
POUR TIRER LES CHOSES EN LONGUEUR ET QUESSAYONS DESORMAIS  
EN VAIN DE COMBATTRE STOP AI FAIT DE MON MIEUX POUR CONVAINCRE  
PRESIDENCE ET COMITE RETARDER DE QUELQUES JOURS DECISION  
IRREVOCABLE DANS LE CADRE QUE VOUS CONNAISSEZ MAIS JE DOUTE  
FORTEMENT OBTENIR GAIN DE CAUSE STOP JE VOUS DEMANDE AINSI A  
TITRE PERSONNEL DE FAIRE DEMARCHES SUPRES AMIS U.K. ET U.S.A.  
AFIN QU'ILS INTERVIENNENT S'ILS LE JUGENT POSSIBLE POUR FAIRE  
ETAT QUE MANQUE DE PRISE DE POSITION MONTRANT VERITABLE  
VOLONTE DISCUTER PROBLEME A FOND AVANT FIN SEMAINE REND IMPOSSIBLE  
TOUTE ATTENTE TCI STOP MEME SOIR EVENTUELLEMENT ACCOMPAGNE  
PAR HUG S'IL Y A MOINDRE POSSIBILITE COMMENCER DISCUSSIONS  
TECHNIQUES QUANT AUX ORDONNANCES VOL ET CONTROLES VOLS

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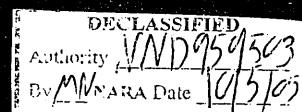
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INTERCROIXROUGE END QUOTE.  
TUBBY

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026850

P R 261400Z AUG 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 2699  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY LAGOS  
AMEMBASSY LIBREVILLE  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY COTONOU  
USMISSION USUN NEW YORK

S E C R E T GENEVA 3036

LIMDIS

SUBJ: NIGERIAN RELIEF

REF: LAGOS 7660; GENEVA 3025; LAGOS 7688

1. FERGUSON CALLED ON NAVILLE AUGUST 26 A.M. CONFIRMED NAVILLE-SCHUMANN APPOINTMENT PARIS AUGUST 27.

2. NAVILLE EVASIVE ON QUESTION WHETHER HE INTENDS DISCUSS C-97'S AND OTHER AIRCRAFT WITH SCHUMANN, FERGUSON REMINDED NAVILLE USG POSITION STATED TO NAVILLE AND FREYMOND AUGUST 6; USG OPPOSED TO ANY ARRANGEMENT RESULTING IN C-97'S OPERATING OUT OF LIBREVILLE. NAVILLE STATED CERTAIN LEGAL QUESTIONS INVOLVED IN DISPOSITION OF C-97 "IF WE COME TO THAT," INDICATED WOULD APPRECIATE USG VIEWS ON LEGAL STATUS ICRC AND C-97'S. FERGUSON PROMISED TO OBTAIN FROM DEPARTMENT AND INFORM NAVILLE AFTER HE HAS HAD CONFERENCE SCHUMANN.

3. NAVILLE INDICATED FRENCH-DAHOMY RELATIONS ONE TOPIC HE WILL RAISE WITH SCHUMANN. NAVILLE WORREID THAT GOWON-ZINSOU AGREEMENT MAY MEAN ICRC IS PRISONER OF FMG IN DAHOMEY.

4. FERGUSON INFORMED NAVILLE APPRAISAL OF EMBASSY LAGOS THAT SEPTEMBER 3 EARLIEST CAN EXPECT FMG DECISION ON LATEST PROPOSAL.

Geneva 3036  
8-26-69

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NAVILLE RESPONDED BITTERLY "THE (FMG) HAVE ME BOXED IN. I DIDN'T EXECUTE MANDATE OF COMMITTEE EXPECTING REPLY ONE WAY OR OTHER FROM LAGOS. NOW WON'T HAVE FMG RESPONSE FOR THURSDAY EXTRAORDINARY MEETING AND PERSONALLY IN POSITION OF NOT HAVING FOLLOWED EXPRESS ORDERS OF COMMITTEE." NAVILLE THEN TURNED TO BIGNAMI AND ORDERED HIM REMAIN GENEVA THURSDAY TO APPEAR BEFORE COMMITTEE.

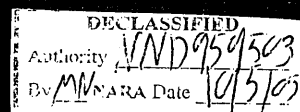
5. FERGUSON ASKED NAVILLE WHAT STATE OF CONTINGENCY PLANS WERE. NAVILLE REPLIED IN LATIN: "DIE IS CAST." WE HAVE NO POSSIBILITY OF FMG RESPONSE THURSDAY, ONLY ALTERNATIVE IS WITHDRAWAL. ADDED "I CANNOT BE PERSONALLY ASSOCIATED WITH ANY SCHEME FOR ILLEGAL OPERATION EVEN THOUGH SOME MEMBERS OF COMMITTEE STRONGLY HOLD VIEW EXISTENCE ICRC DEPENDS ON ABILITY TO ACT."

6. FERGUSON PROMISED TO CALL ON NAVILLE THURSDAY AFTER RETURN FROM PARIS AND BEFORE COMMITTEE MEETING.

7. COMMENT: NAVILLE PLAINLY FEELS HE IN DEEP TROUBLE WITH HIS COMMITTEE - CAUGHT BETWEEN HAWKS "FLY-NOW-LEGALIZE-LATER" AND DOVERS "THROW IN SPONGE PUBLICALLY BEFORE ISTANBUL." IN PASSING ALSO INDICATED FRENCH HAVE MANY FRIENDS ON COMMITTEE. (FERGUSON DID NOT FOLLOW UP BUT INTERPRETS REMARKS AS DESCRIBING FREYMOND.) FERGUSON OF OPINION NAVILLE MAY BE FORCED TO THROW IN SPONGE OR RESIGN THURSDAY UNLESS PERSONAL PRESENCE BIGNAMI CAN BUY ANOTHER WEEK.  
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(a) / (b) / (c)

Ref: /Geneva 3036;/State 138500;/Geneva 2913

Subj: ICRC C-97 Disposition

1. We would prefer avoid legal question this time. Interagency review of legal position in process and no firm opinion yet available.
2. We want to do nothing at this point to suggest we have given up on ICRC operation. Suggest therefore you inform Naville we have been proceeding on basis ICRC procedure reported ref C, i.e. disposition we would be settled by consultation ICRC-USG;/have not fully considered legal position but would be helpful know what "certain legal questions" are to which Naville referred ref A.
3. FYI - If repeat if, ICRC withdraws, we then would hope handle problem per ref B, and would expect pursue that line before ~~falling~~ falling back on legal position.

DRAFTED BY: *WBS* DRAFTING DATE: 8/26/69 TEL. EXT.: 21185 APPROVED BY: AF - David D. Newsom

CLEARANCES:

U/CF- *AD*

AID/AFR-Miss Wilson *MS*

S/S: Mr. Brown *HB*

DOD/ISA-Col. Kennedy (Info)

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J	<i>6</i>	EA	
D		EUR	
C	<i>1</i>	NEA	
J/PM		OTHER AGENCIES	
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O 261315Z AUG 69 ZFF4  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2695

S E C R E T GENEVA 3032

EXDIS

FROM FERGUSON.

SUBJECT: NIGERIA-CROSS RIVER OPERATIONS.

1. AMB KOLO'S OFFICE CALLED YESTERDAY AFTERNOON TO INFORM ME THAT HE "WAS NOT FEELING UP" TO KEEPING PREVIOUSLY ARRANGED DINNER ENGAGEMENT.

2. I ASKED GUTMAN TO SEE HOLLIST (FMG MISSION COUNSELOR) THIS MORNING. HOLLIST RESTATED FMG "AGREEMENT IN PRINCIPLE" TO CROSS RIVER PROPOSAL. WHILE PART OF "DRAFT CARTEL" WAS ACCEPTABLE HE CONSIDERED THAT QUESTION OF "CONTROL" (I.E., INSPECTION) REMAINED MAJOR OBSTACLE TO "THIS AND OTHER RELIEF SCHEMES". OTHER PARTS OF DRAFT WERE UNACCEPTABLE OR UNCLEAR. HE ASKED FOR EXPLANATION OF TERM "AUTHORITY" (WHICH HAD ALREADY BEEN DISCUSSED AT AUG 5 MEETING) THEN PLAINLY AT RANDOM REQUESTED DEFINITION OF "CERTIFIED MANIFEST" (PARA 3F).

3. IN RESPONSE TO QUESTION RE OVERALL REACTION, HOLLIST LIMITED HIMSELF TO DISCUSSING PARA 2, OBJECTING TO ARBITRATION CLAUSE AS INFRINGING ON FMG'S SOVEREIGNTY.

4. HOLLIST THOUGHT IT INCONCEIVABLE THAT NIGHT FLYING ORGANIZATIONS, MENTIONING JCA AND CARITAS, COULD BE ALLOWED TO BENEFIT FROM CROSS RIVER OPERATION, AND CAME BACK TO THIS THEME SEVERAL TIMES. HE OBSERVED WITH GREAT BITTERNESS THAT JCA ETC. NOT UNDERTAKING OPERATIONS IN HUNGARY, CZECHOSLOVAKIA, ETC., BUT TAKING ADVANTAGE OF AFRICAN/NIGERIAN WEAKNESS AND IN ABILITY DEFEND SOVEREIGNTY.

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~~SECRET~~

5. HE SHOWED LITTLE INTEREST IN ANY DETAILED DISCUSSIONS OF RANDOM POINTS RAISED BY HIM NOR DOCUMENT AS SUCH.

(A) HOLLIST OBVIOUSLY HAD NOT REPEAT NOT STUDIED DRAFT CARTEL IN DETAIL. HE FELT MOST UNCOMFORTABLE AND UNSURE AND CONSTANTLY EMPHASIZED THAT COMMENTS WERE HIS OWN, NOT NECESSARILY OFFICIAL POSITIONS. ON BASIS EMPHASIS OF HIS REMARKS, WOULD APPEAR FMG (OR KOLO, WHO INCIDENTALLY HAS RECOVERED FROM LAAST NIGHTS'S INDISPOSITION) MAY TRY LINK CROSS RIVER AND NIGHT FLIGHTS.

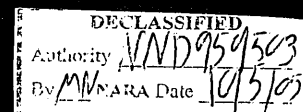
7. DEPARTMENT PASS LAGOS.  
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SECRET 397

XR DEF 12-5 Biochem

PAGE 01 GENEVA 03044 262001Z

85  
ACTION SS 30

INFO: OCT 01,CCO: 00,SSO: 00,/031 W

O 261945Z AUG 69 ZFF-I  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2707

S E C R E T GENEVA 3044

EXD:IS:

REF: STATE 143626

FOR THE SECRETARY FROM FERGUSON

1. RECEIPT REFTEL ACKNOWLEDGED. IN VIEW EXTREME  
UK SENSITIVITY FERGUSON TRAVEL SCHEDULE SUGGEST REPEAT  
REFTEL LONDON.

2. INTEND KEEP SEPT. 1 APPOINTMENT WITH ALPHAND PARIS  
STRICTLY IN CONTEXT DISCUSSIONS CROSS RIVER. FERGUSON  
PREVIOUSLY PROMISED FRENCH OPPORTUNITY EXAMINE PROPOSED  
CARTIER.

3. RE PENDING JCA REQUEST FERGUSON OPINION IS (A) IN LIGHT OF DECISION REFTEL PARA 1 JCA REQUEST SHOULD BE RESPONDED TO PROMPTLY. REQUEST PENDING SINCE MARCH 20 AND HAD BEEN DELAYED SEVERAL TIMES ON GROUNDS USG HAS OTHER MORE IMPORTANT QUESTIONS PENDING, E.G. CROSS RIVER, DAYLIGHT FLIGHTS. NO DEFENSIBLE REASON REMAINS FOR FURTHER DELAY. (B) FAILURE TO RESPOND TO REQUEST WILL FORCE JCA INTO ANOTHER PUBLIC CAMPAIGN, VIZ, DECEMBER 1968, WHICH USG WILL EVENTUALLY HAVE TO GIVE IN TO. RESULT WILL BE USG WILL LOSE ALL ABILITY TO HANDLE REQUEST PRIVATELY AS WAS DONE IN CASE OF REPLACEMENT C-97 WITH NO DAMAGE FMG-USG RELATIONS. (C) WITH ALMOST CERTAIN WITHDRAWAL OF ICRC FROM BIAFRAN RELIEF OPERATIONS, USG CANNOT SUSTAIN NEGATIVE RESPONSE TO JCA (HAVING SUBSTANTIAL US CHARACTER) WHILE AT SAME TIME SUSTAINING POSITION CONTRA AUGMENTING TAINTED RELIEF FROM LIBEVEILLE. CONSEQUENTLY GENERAL CONCLUSION

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PAGE 02 GENEVA 03044 262001Z

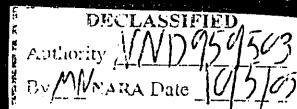
IS REQUEST SHOULD BE GRANTED BUT IN PRIVATE CONTEXT. TIME  
CAN BE BOUGHT WITH JCA IF OUTCOME IS CERTAIN.

4. NO COMMITMENT RE C-97'S JCA OR ICRC CONTEMPLATED  
WITHOUT INSTRUCTIONS.  
TUBBY

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S/S-O	<u>11</u>	Date 26 August 69	Dpty

PRINCIPALS		GEOGRAPHIC BUREAUS	
S ✓	<u>4</u>	AF ✓	<u>15-16</u>
U ✓	<u>5</u>	ARA	
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8-26-69  
7688

CONFIDENTIAL 661 POSS DUPE

PAGE 01 LAGOS 07688 261233Z

48  
ACTION AF 18

INFO OCT 01, EUR 17, IO 13, CIAE 00, DODE 00, NSAE 00, NSCE 00, SSO 00,  
USIE 00, CCO 00, JPM 04, H 02, INR 07, L 03, NSC 10, P 04, RSC 01, PRS 01,  
SS 20, AID 28, SR 01, ORM 03, SCS 04, SCA 01, UCF 05, UPW 01, RSR 01,  
NEA 13, /158 W

O R 261200Z AUG 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC IMMEDIATE 2599  
USMISSION GENEVA  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USUN NEWYORK

C O N F I D E N T I A L LAGOS 7688

SUBJECT: NIGERIAN RELIEF: ICRC EMERGENCY DAYLIGHT FLIGHT PROPOSAL

REF: LAGOS 7580: LAGOS 7654: LAGOS 7660: GENEVA 3025

1. ECON COUNSELOR RAISED SUBJECT ICRC EMERGENCY DAYLIGHT  
FLIGHT PROPOSAL WITH CHIEF JUSTICE ADEMOLA THIS MORNING.  
CHIEF JUSTICE GAVE ASSURANCES HE FULLY ON BOARD AND HOPED  
TAKE MATTER UP AT NOON WITH GENERAL GOWON. HE ALSO  
COMMENTED THAT HE UNDERSTOOD FROM "RELIABLE SOURCE" THAT  
CHIEF ENAHORO ALSO IN SUPPORT THIS PROPOSAL. CHIEF JUSTICE  
FULLY AWARE IMPLICATIONS FOR HIS PARTICIPATION IN UPCOMING  
ISTANBUL CONFERENCE FOR WHICH HE LEAVES ON MONDAY.  
ECON COUNSELOR POINTED OUT THAT WOULD ALSO BE IMPORTANT  
FMG BEFORE AUGUST 28 BE ABLE CONVEY TO ICRC LAGOS APPROVAL OF  
PLAN OR AT LEAST INFORMATION THAT PLAN BEING FAVORABLE CONSIDERED  
BY FMG. CHIEF JUSTICE AGREED THIS IMPORTANT AND  
EXPRESSED HOPE--IF HE IN FACT ABLE SEE GOWON--THAT HE COULD  
MAKE ENCOURAGING REMARKS TO HOCKE (ICRC) WITH WHOM HE HAS  
APPOINTMENT LATER TODAY.

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2. UK HICOMER HAS ALSO SPOKEN TO SEVERAL KEY MILITARY FIGURES, TO ARIKPO, THE CHIEF JUSTICE AND TO JODA, PERM SEC MIN INFO, ALL OF WHOM SEEMED UNDERSTAND ADVANTAGE TO MFG OF AGREEING TO ICRC PROPOSAL.

3. COMMENT: IN LIGHT OF FEAR EXPRESSED LAST SENTENCE PARA 4 GENEVA 3025, GENEVA MAY WISH INFORM BIGNAMI OF ABOVE. WHILE WE HAVE DOUBTS THAT FMG WILL IN FACT BE ABLE MOVE FAST ENOUGH TO MAKE DECISION ONE WAY OR OTHER BY 28 AUGUST, WE NEVERTHELESS ENCOURAGED BY CHIEF JUSTICE'S REMAKRS RE HIS AND CHIEN ENAHORO'S POSITION AND BY RESULTS UK HICOMER CONVERSATIONS. GP-3  
OLSON  
BT

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23

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(10)



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143626  
XR DEF 12+15 Biafra

25 AUG 69 23 36z

DISTRIBUTION

ACTION: USMission GENEVA PRIORITY

INFO: Amembassy PARIS

STATE

EXDIS

FOR FERGUSON FROM THE SECRETARY

1. Following review Nigerian policy at highest levels conclusion reached that US in absence any clear indications possible progress, and actions should avoid statements/which might be construed as signals this government considering moving ~~to~~ to peace-seeking role. Consequently actions discussed prior your departure being set aside.
  2. At same time this decision not intended inhibit your relief discussions and you should of course take note any views put forward by parties involved regarding broader political issues. We hope you will report promptly any such views.
  3. We leave to your decision calls on French officials provided it is understood they will be in purely relief context.
  4. Department considering appropriate actions respect C-97 aircraft.
- No commitment with respect release or promised release date of C-97

143626  
8/25/69

DRAFTED BY:

AF:DDNewsom:nb

DRAFTING DATE

8/25/69

TEL. EXT.

22530

APPROVED BY:

The Secretary

CLEARANCES:

U/CF - Mr. Davidson (informed)

S/S - Mr. Eliot

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FORM DS-322  
4-68

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ACTION: USMission GENEVA PRIORITY Page 2

INFO: Amembassy PARIS

aircraft to JCA or re disposition of ICRC aircraft should be made  
until further Department consideration and instructions.

END

ROGERS

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DRAFTING DATE

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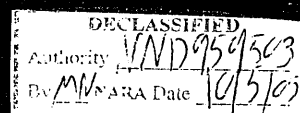
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S/S-O	<u>11</u>	Date <u>8-25-69</u>	Dpty

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J	<u>6</u>	EA	
D		EUR	
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NSAE 00, NSC 10, P 04, RSC 01, PRS 01, SS 20, USIA 12, UCF 05, UPW 01,  
AID 28, SCS 04, SCA 01, E 15, SR 01, ORM 03, RSR 01, /172 W  
----- 020702

R 251628Z AUG 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC 8579  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION GENEVA  
USMISSION USUN

C O N F I D E N T I A L LAGOS 7660

SUBJECT: NIGERIAN RELIEF - ICRC EMERGENCY DAYLIGHT FLIGHT  
PROPOSAL.

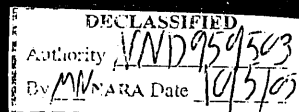
REF: LAGOS 7654

1. SWISS AMBASSADOR REAL IN CALL ON CHARGE PRIOR DEPARTING  
FOR HOME LEAVE SAID HE HAD SPOKEN TO DEPERMSEC MINEXTAFF ENAHORO  
ABOUT ICRC EMERGENCY DAYLIGHT FLIGHT PROPOSAL. ENAHORO  
SAID THAT EXTERNAL AFFAIRS WAS STRONGLY ENDORSING  
PROPOSAL BUT HE THOUGHT MATTER WOULD HAVE TO BE TAKEN  
UP BETWEEN CHIEF ENAHORO, MIN LABOR, AND OMO-BARE BEFORE  
GOING FEDERAL EXECUTIVE COUNCIL. SINCE OMO-BARE WILL NOT  
RPT NOT BE BACK IN LAGOS UNTIL LATE WEDNESDAY AND AFTER  
EXECUTIVE COUNCIL SCHEDULED MEETING. THERE MAY BE MORE  
DELAY THAN WE ANTICIPATED IN GETTING ANSWER FROM FMG.  
REAL SAID, HOWEVER, ENAHORO SEEMED QUITE OPTIMISTIC  
ABOUT ULTIMATE OUTCOME. PROBLEM, OF COURSE, IS TIMING  
AND WE WOULD HOPE ICRC WILL BE PATIENT A BIT LONGER.

2. IF INDEED MATTER WILL HAVE TO GO THROUGH FEDERAL  
EXECUTIVE COUNCIL AND ONLY AFTER OMO-BARE AND CHIEF  
ENAHORO HAVE DISCUSSED. DELAY COULD EXTEND TO NEXT

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PAGE 02 LAGOS 07660 251713Z

FEDERAL EXECUTIVE COUNCIL ON SEPTEMBER 3. THIS, OF COURSE,  
GETTING VERY CLOSE TO OPENING OF ISTANBUL CONFERENCE BUT  
REAL WAS OF VIEW THAT NAVILLE WOULD NOT NEED TO ATTEND THE  
FIRST FEW DAYS OF THAT CONFERENCE. IT MAY BE THAT ONLY  
WAY EXPEDITE FMG APPROVAL WOULD BE NAVILLE'S PRESENCE HERE AS  
PRESIDENT ICRC. GP-3  
OLSON  
BT

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8-25-69 7654

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ACTION AF 18

INFO OCT 01, EUR 17, IO 13, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,  
NSAE 00, NSC 10, P 04, RSC 01, PRS 01, SS 20, USIA 12, UCF 05, UPW 01,  
AID 28, SCS 04, SCA 01, SR 01, ORM 03, RSR 01, /157 W  
----- 020481

R 251445Z AUG 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC 8577  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION GENEVA  
USUN NEW YORK 1152

C O N F I D E N T I A L LAGOS 7654

SUBJECT: NIGERIAN RELIEF: LATEST ICRC PROPOSAL FOR EMERGENCY  
FLIGHTS

REF: LAGOS 7580

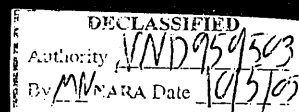
1. BIGNAMI (ICRC) TOLD ECON COUNSELOR SUNDAY JUST PRIOR  
DEPARTING FOR GENEVA THAT HE HAD SEEN BABA GANA ABOUT PRO-  
POSED EMERGENCY DAY FLIGHTS BUT HAD BEEN UNABLE SEE ARIPO. HE  
HAD GIVEN BABA GANA A FURTHER NOTE AND MEMORANDUM REFERRING  
TO HIS PREVIOUS NOTE (LAGOS 7580) AND URGED FMG REACH  
PROMPT AND FAVORABLE DECISION. HE TOLD THAT THERE NO  
RPT NO HOPE FOR DECISION PRIOR TO MEETING OF FEDERAL  
EXECUTIVE COUNCIL ON WEDNESDAY 27 AUGUST. HE SEEMED  
NEITHER PESSIMISTIC NOR OPTIMISTIC ABOUT OUTCOME. BIGNAMI  
ALSO TOOK OCCASION DENY TO BABA GANA (ON ICRC INSTRUCTIONS)  
BBC REPORT (AUGUST 21) THAT THERE DISSENSION IN RANKS ICRC.  
(DOES GENEVA HAVE TEXT BBC STATEMENT?)

2. THIS MORNING HOCHE (PROTECT SOURCE) TOLD ECON COUNSELOR  
THAT IT DEEMED VITAL BIGNAMI GO TO GENEVA IN ORDER HOLD  
LINE THERE TO GIVE FMG TIME REACH DECISION ON EMERGENCY  
DAY FLIGHT PROPOSAL. BIGNAMI HAD UNDERSTOOD ICRC MEETING

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PAGE 02 LAGOS 07654 251640Z

TAKE PLACE 11:00 A.M. AUGUST 28 AND FEARED THAT ICRC MEETING BE INCLINED TAKE SOME DRASTIC ACTION IF FMG REPLY NOT RECEIVED BY THEN. HOCKE SAID THAT UK HIGH COMMISSION MAKING EVERY EFFORT--AND THIS OUR IMPRESSION--PROMOTE ICRC PROPOSAL WITH FMG OFFICIALS BOTH CIVILIAN AND MILITARY. WE OF COURSE DOING SAME. BIGNAMI HAS SHOWN PROPOSAL TO CHIEF JUSTICE ADEMOLA AND ECON COUNSELOR WHO HAS APPOINTMENT WITH ADEMOLA TOMORROW WILL FOLLOW UP URGING IMPORTANCE FMG ACCEPTANCE.

3. HOCKE SAID THAT IT WAS HIS UNDERSTANDING NAVILLE PREPARED IF FMG ACCEPTS PROPOSAL TO START DAY FLIGHTS FROM COTONOU, ACCEPT FMG CALL DOWN FOR INSPECTION AND PROCEED THEREAFTER TO ULI. IF PLANE NOT PERMITTED LAND AT ULI, HE PREPARED TO MAKE THIS REFUSAL A MATTER OF PUBLIC RECORD.

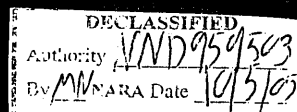
4. ASKED WHAT BIGNAMI MIGHT RECOMMEND BY WAY OF TRAVEL FOR NAVILLE, HOCKE FELT THAT IF FMG ACCEPTED PROPOSAL, AND IF ICRC DECIDED BIAFRAN ACCEPTANCE UNCLEAR, BIGNAMI RECOMMEND NAVILLE TRAVEL TO BIAFRA IN EFFORT CLARIFY REBEL POSITION. IF FMG TURNS PROPOSAL DOWN, BIGNAMI MIGHT PROPOSE NAVILLE COME TO LAGOS TO HAVE ANOTHER GO AT THE FMG. HOCKE FELT NAVILLE BE PREPARED DO SO.

5. WITHOUT COMPROMISING HOCKE IN ANY WAY, GENEVA MIGHT WISH KEEP CLOSE EYE ON WHAT ICRC PLANNING SINCE ODDS ARE AGAINST FMG DECISION--FAVORABLE OR UNFAVORABLE--IN FACT BEING CONVEYED TO ICRC AT GENEVA PRIOR TO SCHEDULED ICRC MEETING 11 A.M. THURSDAY. GP-3  
OLSON.  
BT

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S/S-O	11	Date August 25, 1969	Dpty

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SECRET 973

PAGE 01 THE HA 03222 251052Z

18  
ACTION SS 70

INFO OCT 01, CIAE 00, /071 W

018501

O R 251000Z AUG 69 ZFF4  
FM AMEMBASSY THE HAGUE  
TO USMISSION GENEVA IMMEDIATE  
INFO SECSTATE WASHDC 4348

S E C R E T THE HAGUE 3222

LIMDIS

FOR SCHOTT

SUBJ: NIGERIAN RELIEF

REF: HAGUE 3218

1. HUYDECOPER TOLD EMBOFF AUG 23 THAT CAREFUL PERUSAL OF TEXT SCHOTT HAD GIVEN HIM RAISED NUMBER OF POINTS ON WHICH HE WOULD LIKE EARLY CLARIFICATION SO HE CAN DISCUSS SCHEME WITH LUNS.

2. HE SEES POTENTIAL CONFLICT BETWEEN SECTIONS ONE AND THREE OF ARTICLE ONE. DO RESPONSIBILITIES OVERLAP BETWEEN NIGERIA/BIAFRA (SECTION ONE) AND SPONSOR (SECTION THREE)?

3. BELIEVES THAT DEFINITION OF SPONSOR IN SECTION TWO ("ENTITY OF ORGANIZATION OF CIVILIAN HUMANITARIAN CHARACTER") IS RATHER VAGUE.

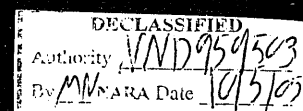
① 4. WOULD LIKE TO KNOW SOMETHING MORE OF SPONSOR'S RESPONSIBILITY. WOULD SPONSOR HAVE FINANCIAL RESPONSIBILITY, OR WOULD THIS BE BORNE BY TWO WARRING PARTIES? IF LATTER, IN WHAT RELATIONSHIP TO EACH OTHER?

5. AS TO SPONSOR, HAVE WE ANY OTHER COUNTRIES IN MIND, OR DO WE WANT DUTCH TO "THINK THIS OUT?" HE WOULD VERY MUCH LIKE TO DISCUSS THIS WITH "ONE OR TWO OTHERS" (HE MENTIONED CANADA AND AN UNNAMED SCANDINAVIAN COUNTRY BUT WOULD ONLY DO SO WITH

SECRET

*The Hague - 3222  
8-25-69*

0965





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PAGE 02 THE HA 03222 251052Z

AMBASSADORFERGUSON'S APPROVAL. PERSONALLY, HUYDECOPER SAID, HE FELT IT BEST IF U.S. WOULD STAY IN AND BE TREATED AS EQUAL IN RESPECT TO NUMBERS AND RESPONSIBILITY. THIS WOULD STRENGTHEN U.S. POSITION, HE THOUGHT. BEST SPONSOR MIGHT BE A GROUP OF NATIONAL RED CROSS ORGANIZATIONS WORKING UNDER AN AD HOC ROOF ORGANIZATION, NOT ICRC.

6. OBSERVES THAT LOADING WILL BE OUTSIDE FMG TERRITORY, AND PRESUMES THIS WOULD BE FERNANDO PO. HARD FOR HIM TO CONCEIVE HOW PERSONNEL REQUIRED WOULD BE ADMINISTERED AND MAINTAINED THERE.

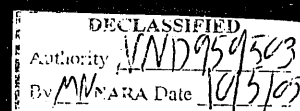
7. CHOOSING INSPECTORS BY LOT (ARTICLE FOUR) SEEMS AWKWARD PROCEDURE. QUESTIONS WHETHER IT WOULD BE ACCEPTABLE TO GOVTS., WHO WILL WISH MAKE SURE THEIR PERSONNEL ARE USED ON MORE THAN CHANCE BASIS.

8. CONSIDERS TEXT VERY LENGTHY AND DETAILED FOR OPERATIONS THAT CAN ONLY LAST FOR MATTER OF WEEKS. COMPLICATED TEXT PLAYS INTO HANDS OF NIGERIANS AND BIAFRANS SINCE AFFORDS BETTER OPPORTUNITY FOR EACH TO PUT BLAME ON OTHER WHICH, IN HIS VIEW, IS WHAT THEY WANT.

9. COMMENT: REALIZE THESE KNOTTY QUESTIONS TO THROW AT YOU. ANYTHING YOU CAN GIVE US ON THEM TO PASS TO HUYDECOPER WILL BE USEFUL. WE CAUTIONED HIM THAT WE MIGHT NOT BE ABLE GET DETAILED REPLIES ON ALL POINTS TO HIM BEFORE HIS TRIP TO GENEVA FRIDAY, BUT HE STRESSED THAT HE WANTED AS MUCH CLARIFICATION AS HE CAN GET EARLY IN THE WEEK FOR TALK WITH LUNS. HE AGAIN MENTIONED POSSIBILITY OF TAKING MATTER UP THROUGH DUTCH MISSION GENEVA, AND WE FOLLOWED YOUR LINE IN TRYING DISSUADE HIM FROM THIS. HE SEEMED PARTICULARLY INTERESTED IN KNOWING WHETHER TEXT WAS ALREADY IN HANDS OF NIGERIANS AND BIAFRANS, TO WHICH WE REPLIED WE NOT CERTAIN.  
BOVEY

SECRET

0966



L I M D I S

TOP SECRET

I N C O M I N G

Screeners

POST The Hague

SERIAL 3222

(Time Received)

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DISTRIBUTION

MONTHLY COUNT 077

Secretariat

S/S-S 1  
S/S-O 1  
S/S-Screener (3)  
S/S-EX  
S/S-CMS  
S/S-O DIR  
MilRep  
Digest  
Task Force

Principals and  
"S" Area

ES  
S  
U  
J  
D  
C  
S/PC 2

S/CPR  
S/FW  
S/GOV  
S/IL

S/PM  
S/R 1  
U/CF X  
U/PW  
J/PM 1  
D/WP  
U/UCS

Geographic

AF 5  
ARA 9  
EA 11  
EUR 10  
NEA 8

Functional

CU  
E 2  
H  
INR 6  
IO 4  
L 2  
O 3  
OPR  
OC  
SY  
WLG  
P  
S/PRS  
SCA  
VO  
SCS  
SCI

Other

WH 10  
VP  
DOD  
CIA 9  
USIA 4  
PC

Other

ACDA 5  
AID 12  
TRSY 6  
FRB  
EXIM  
BOB  
CEA  
COM 2  
STR  
TAR  
WHRE  
AGR 3  
LAB  
HEW  
INT  
TRANS  
CAB  
AEC 3  
NASA  
JUS  
FBI  
NIC  
NSA  
File  
Burned 8/5/69

0967

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Authority VND 954503  
By MM Date 10/5/03



POL 27-9 BIAFRA-NIGERIA  
NR DEF 12-5 BIAFRA  
Department of State **TELEGRAM**

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ACTION AF 18

INFO OCT 01, EUR 17, UCF 05, UPW 01, SCS 04, SCA 01, AID 28, SR 01, ORM 03,

CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04,

RSC 01, PRS 01, SS 20, USIA 12, RSR 01, /144 W

020363

R 251400Z AUG 69  
FM AMEMBASSY LIBREVILLE  
TO SECSTATE WASHDC 2774  
INFO AMEMBASSY ABIDJAN  
AMEMBASSY DAKAR  
AMEMBASSY DAR ES SALAAM  
USMISSION GENEVA  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMCONGEN LUANDA  
AMEMBASSY PARIS  
CINCSSTRIKE/MEAFSA  
DIA  
AMCONSUL DOUALA UNN

C O N F I D E N T I A L LIBREVILLE 878

CITE: SICR-DCDB 21909 (DIA)

SUBJECT: BIAFRAN AIRLIFT

1. PRESUMED ARMS FLIGHTS SINCE AUGUST 18:

DC-4 F-BBDD NIGHTS AUGUST 22-23 AND 23-24.

2. PRESUMED RELIEF FLIGHTS SINCE AUGUST 18:

DC-4 F-BRHQ NIGHTS AUGUST 20-21, 21-22, AND 22-23.

DC-4 F-BRAP NIGHTS AUGUST 18-19, 19-20, 20-21,  
21-22, 22-23, AND 23-24.

(2) DC-6 OO-REX NIGHTS AUGUST 20-21 AND 21-22.

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By MW/MARA Date 10/5/05



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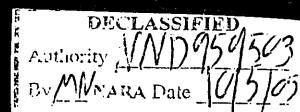
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PAGE 02 LIBREV 00878 251623Z

3. A DC-7 WITH SAME PAINT JOB AS THOSE DESCRIBED PARA. 3  
LIBREVILLE 680 ARRIVED NIGHT OF AUGUST 20-21, PARKED IN  
MILITARY AND DEPARTED FOR UNKNOWN DESTINATION NIGHT OF  
AUG 21-22. GP-3  
FUNKHOUSER

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PAGE 01 PARIS 12815 251932Z

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ACTION AF 18

INFO OCT 01, EUR 17, UCF 05, CIAE 00, DODE 00, JPM 04, H 02, INR 07, I 03,  
NSAE 00, NSC 10, P 04, RSC 01, PRS 01, SS 20, USIA 12, IO 13, RSR 01,  
/119 W

R 251701Z AUG 69  
FM AMEMBASSY PARIS  
TO AMEMBASSY LAGOS  
INFO SECSTATE WASHDC 6513  
AMEMBASSY LONDON  
AMEMBASSY ROME  
USMISSION USUN

021599

LIMITED OFFICIAL USE PARIS 12815

SUBJ: ARIKPO STATEMENT IN ROME

REF: LAGOS 7394, ROME 5321

AFP REPORT ARIKPO ARRIVAL ROME ALSO FAILS QUOTE ARIKPO DIRECTLY.  
REPORT ECHOES SAME REITERATION PREVIOUS FMG POSITIONS REPORTED  
IN ROME REFTEL, CITING ARIKPO "ENTOURAGE/ AS SOURCE.  
EXEMPT  
SHRIVER

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By MWA Date 10/5/05

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ACTION AF 18

INFO OCT 01, EUR 17, IO 13, UCF 05, UPW 01, SCSE 00, SCA 01, SR 01, ORM 03,  
CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04,  
RSC 01, PRS 01, SS 20, USIA 12, AID 28, PC 04, RSR 01, /157 W  
019792

R 251440Z AUG 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 2686  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY LONDON  
AMEMBASSY LAGOS  
AMEMBASSY COTONOU  
AMEMBASSY PARIS  
USUN NEW YORK 3611

UNCLAS GENEVA 3022

SUBJ: NIGERIA

1. SWISS PRESS CARRIES FOLLOWING AFP DISPATCH DATED  
LAGOS AUG 23 (INFORMAL TRANSLATION):

QUOTE: CHIEF ENAHORO, FMG COMMISSIONER INFO ANNOUNCED  
SATURDAY THAT ICRC HAD TRANSMITTED NEW PROPOSALS TO  
NIGERIA RE RELIEF SHIPMENTS TO BIAFRA. THE FEDERAL  
COMMISSIONER, IN HIS BIWEEKLY PRESS CONFERENCE, STATED  
HIS GOVERNMENT PRESENTLY STUDYING THOSE PROPOSALS BUT  
FOR TIME BEING HE COULD NOT REVEAL THEM. HOWEVER, HE  
INDICATED THEY WERE DATED SUBSEQUENT TO "COMPROMISE PLAN"  
SUBMITTED AT BEGINNING OF MONTH WHICH HAD BEEN CATEGORICALLY  
REJECTED BY FMG. END QUOTE.  
TUBBY

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8-25-69

UNCLASSIFIED 7-26-

0971

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By MVA Date 10/5/05

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NIGERIA **TELEGRAM**

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INFO OCT 01, EUR 17, IO 13, AID 28, SR 01, ORM 03, SCA 01, SCS 04, RSR 01,  
UPW 01, UCF 05, SSO 00, NSCE 00, CCO 00, USIE 00, CIAE 00, DODE 00,  
JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, PRS 01, SS 20,  
/145 W

GENEVA-3025  
1-2569

P R 251800Z AUG 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 2689  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY COTONOU  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USUN NEW YORK 3612

021202

C O N F I D E N T I A L GENEVA 3025

SUBJ: NIGERIA/ICRC

1. AMB TUBBY, ACCOMPANIED BY GUTMAN, CALLED ON NAVILLE/ICRC THIS AFTERNOON FOR QUICK TOUR D'HORIZON. BIGNAMI (ICRC DEL/LAGOS) FRESH IN FROM NIGERIA JOINED MEETING. NAVILLE POINTED OUT THAT HE WAS UNDER EXTREME PRESSURE FROM ICRC COMMITTEE ON WITHDRAWAL. IN HOLDING OFF ACTION HE WAS ACTUALLY FAILING CARRY OUT COMMITTEE'S MANDATE.

2. COMMITTEE WILL MEET AGAIN ON AUG 28 AND HE WILL HAVE TO JUSTIFY HIS NON-COMPLIANCE WITH EARLIER COMMITTEE DECISION. UNLESS LAGOS RESPONSE CONTAINING "CONCRETE POSITIVE ELEMENTS" OBTAINED BEFORE COMMITTEE MEETING, WITHDRAWAL DECISION WILL QUITE LIKELY BE FINALIZED. NAVILLE ALSO MENTIONED CONTINUED PRESSURE BY HAWK ELEMENT WITHIN COMMITTEE TO RESUME FLIGHTS REGARDLESS OF FMG ATTITUDE. HE STATED CATEGORICALLY THAT HE WAS ABSOLUTELY OPPOSED TO ANY SUCH "COMPLACENCY". BIGNAMI ADVISED

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By: MVA/ARA Date: 10/5/05





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NAVILLE TO SHOW FURTHER PATIENCE AND EXPLAINED HIS DIFFICULTIES OBTAINING EARLY FMG DECISION DUE TO CONSTANT ABSENCE OF FMG KEY FIGURES. NAVILLE REMINDED HIM THAT ICRC POLICIES WERE LAID DOWN BY COMMITTEE NOT BY HIMSELF (BIGNAMI SUGGESTED TRANQUILIZERS FOR JITTERY COMMITTEE MEMBERS). BIGNAMI FELT THAT THERE WAS SOME "POSITIVE OPENING" IN LAGOS AND HOPED FOR FAVORABLE FMG ACTION AT OCCASION OF AUG 27 EXEC COUNCIL MEETING IN LAGOS.

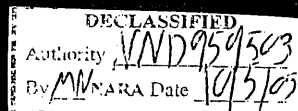
3. BIGNAMI, IF EVERYTHING ELSE FAILS, SAID HE WOULD TELL FMG LET A FEW FLIGHTS GO BEFORE CALLING HALT TO OPERATION. HE FEELS RESUMPTION OF FLIGHTS PER SE WILL SET PRECEDENT AND WOULD BE DIFFICULT FOR FMG TO STOP.

4. COMMENT: BIGNAMI SPOKE VERY HIGHLY ABOUT THE SUPPORT AND COOPERATION HE HAD RECEIVED FROM CHARGE OLSON AND COUNSELOR JONES. HE ALSO HAD COMPLIMENTARY COMMENTS FOR DIRECTOR ADLER AND MARKS. AMB ASSURED NAVILLE AND BIGNAMI OF MAXIMUM USG SUPPORT BY WASHINGTON AND USEMBASSY LAGOS. UNLESS FMG EITHER BY ITSELF OR WITH HELP OF US EMBASSY AND OTHER PRESSURES RESPONDS POSITIVELY TO ICRC'S INTERIM PROPOSAL, WE ARE AFRAID THAT AUG 28 MEETING OF FULL COMMITTEE WILL WRITE "FINIS" UNDER ICRC/NIGERIAN/BIAFRAN RELIEF ACTION.  
TUBBY

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NSAE 00, NSC 10, P 04, RSC 01, PRS 01, SS 20, USIA 12, AID 28, UCF 05,  
SCS 04, SCA 01, SR 01, ORM 03, UPW 01, RSR 01, SSD 00, 157 W  
021252

R 251800Z AUG 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 2690  
INFO AMEMBASSY PARIS

C O N F I D E N T I A L GENEVA 3026

NAVILLE WILL MEET WITH SCHUMANN AUG 27 IN PARIS.  
AMB FERGUSON INTENDS SEE NAVILLE TOMORROW  
IN ORDER DETERMINE PURPOSE NAVILLE/SCHUMANN MEETING.  
TUBBY

GENEVA - 3026

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